



December 16, 2003

Arthur Libertucci
Administrator
Alcohol and Tobacco Tax and Trade Bureau
U.S. Department of the Treasury
650 Massachusetts Avenue, NW
Washington, DC 20226

Attention: Compliance Operations

Re: Petition to Improve Mandatory Label Information on Alcoholic Beverages

("Alcohol Facts")

Dear Mr. Libertucci:

Pursuant to 27 C.F.R. § 70.701(c), the National Consumers League, Center For Science in the Public Interest, 67 other organizations (Appendix A), and eight individuals, including four deans of schools of public health (Appendix B) submit this petition to the Tax and Trade Bureau (TTB), seeking rulemaking to improve labeling on all alcoholic-beverage containers sold in the United States. Specifically, petitioners request issuance of a final rule amending 27 C.F.R. §§ 4.30, 4.32, 4.36, 5.31, 5.32, 5.37, 7.20, 7.22, and 7.71 to require that labels of all alcoholic beverages regulated by TTB include the following information in a standardized format: (a) the beverage's alcohol content expressed as a percentage of volume; (b) the serving size; (c) the amount of alcohol per serving; d) number of calories per serving; (e) the ingredients (including additives) from which the beverage is made; (f) the number of standard drinks per container; and (g) the *U.S. Dietary Guidelines*' advice on moderate drinking for men and women [collectively, "Alcohol Facts"].

Such modifications are necessary to provide the American public with "adequate information as to the identity and quality" and alcohol content of such beverages as required by 27 U.S.C. § 205(e)(2) and to prevent such labels from being false or misleading pursuant to 27 U.S.C. § 205(e)(4). Providing information on alcohol, calories, and ingredients will help consumers make more informed choices about their consumption of alcohol and help protect those Americans who can suffer serious, sometimes fatal, reactions to the myriad of additives or allergens that may be used in beer, wine, and liquor. Such information would also help consumers adhere to the *Dietary Guidelines for Americans*' recommendations regarding consumption of alcohol and maintenance of a healthy weight.

In addition, such labeling would help reduce consumer confusion about the different types of alcoholic beverages and the amount/concentration of alcohol in each. Wines, beers, and distilled spirits are sold in an increasingly wide variety of formulations, container sizes and alcohol concentrations. Providing per-serving label information about alcohol and calories, as well as the number of drinks per container, would allow consumers to quickly and easily determine the alcohol content and other important characteristics of a particular product.

#### Introduction

Federal law requires that labels of alcoholic beverages convey adequate information on the identity, quality, and alcohol content (except for malt beverages) of such products and prohibits label statements that are false or misleading. The Bureau of Alcohol, Tobacco, and Firearms (now TTB) has issued regulations implementing those statutory requirements for alcoholic-beverage labeling. The regulations provide, in part, that alcoholic beverages introduced into interstate or foreign commerce (other than malt beverages) must have labels that include alcohol content expressed in terms of percentage of alcohol by volume, as well as truthful and adequate statements of product identity.

Beyond those general requirements, there are substantial disparities in the labeling requirements applicable to different kinds of alcoholic beverages. Current labels for wine and distilled spirits are required, by law, to reveal the beverages' alcohol concentration – expressed as a percentage of alcohol by volume (additional proof-level statements are optional) – but labeling alcohol content on beer and other malt beverages is entirely optional. Only those alcoholic beverages that make nutritional claims, such as "light" or "lite" beers, must disclose calorie content and certain nutrition information.<sup>3</sup>

Disparities in the labeling of alcoholic beverages make no sense and are confusing to consumers. There is no reason why alcohol content should be required on the label of a wine that is 7 percent alcohol by volume, but not on the label of a malt liquor that is 8 percent alcohol by volume. Similarly, there is no reason why an ingredients list should be required on a wine that is 6 percent alcohol, but not on a beer that is 8 percent alcohol. Today, consumers are virtually in the dark when it comes to assessing the difference in alcohol content between a beer, a glass of wine, and shot of liquor. Consumers have no easy way to determine that a 40-ounce bottle of malt liquor might contain as much as six times the alcohol of a single regular beer.

<sup>2</sup> 27 C.F.R. §§ 4.30-4.39, 5.31-5.42, 7.20-7.29, 7.71.

<sup>&</sup>lt;sup>1</sup> 27 U.S.C. § 205(e)(2), (4).

<sup>&</sup>lt;sup>3</sup> Wines and hard ciders containing less than 7 percent alcohol by volume are not subject to the Federal Alcohol Administration Act (27 U.S.C. § 201 et seq.) and TTB's regulations. Rather, these products are subject to the Federal Food, Drug, and Cosmetic Act and the Fair Packaging and Labeling Act, and to Food and Drug Administration (FDA) regulations.

<sup>&</sup>lt;sup>4</sup> FDA regulations, which require ingredient information, govern the labeling of wine only if it contains less than 7% alcohol by volume.

This petition requests that the TTB modernize its regulations to require that labels of alcoholic beverages containing more than one-half of one percent alcohol by volume include the following information<sup>5</sup>:

- Alcohol content, expressed as a percentage of volume;
- Serving size for a standard drink that contains 0.50 ounce of ethyl alcohol (*e.g.*, approximately 12 fluid ounces (fl oz) for beer and other malt beverages (except higher-alcohol malt liquors), 5 fl oz for table wine, and 1.5 fl oz for 80-proof distilled spirits);
- The amount of alcohol in ounces and number of calories per serving;
- The number of standard drinks (using 0.50 ounce of ethyl alcohol as a standard drink) per container;
- An ingredients declaration, listing each ingredient (including food and color additives and flavors) by its common or usual name, and;
- Current U.S. Dietary Guidelines definitions of moderate drinking for men and women.

That information should be provided in the form of an "Alcohol Facts" panel on the labels of alcoholic beverages, similar to the "Nutrition Facts" on labels of foods and "Supplement Facts" on labels of dietary supplements. We believe that information is necessary to provide consumers with "adequate information" as to the identity, quality, and alcohol content of alcoholic beverages, as required by the statute, 27 U.S.C. § 205(e)(2). For any alcoholic-beverage product that consumers ingest, the product's ingredients (including the amount of the characterizing alcohol ingredient) and its calorie content are essential elements of its quality and are likely to directly affect purchasing decisions. Moreover, given the current blurring of the lines separating the three traditional categories of alcoholic beverages, the requested information is needed for consumers to know how particular products compare to others.

### Consumers Need Information on the Number of Drinks per Container

The undersigned propose that the labels of alcoholic beverages include a declaration of the number of drinks per container, based on the *Dietary Guidelines*' definition of a standard drink. The Petitioners believe it is essential that consumers be able to immediately determine from the label of an alcoholic beverage how many "standard drinks" they are consuming. Excessive consumption of alcohol is related to a number of public health problems. A tremendous body of research, reflected in the *Dietary Guidelines for Americans*, shows that heavy consumption of alcohol is unhealthy, while moderate consumption of alcohol may offer certain health benefits for some consumers. The *Dietary Guidelines* therefore advises that women who drink limit their alcohol intake to one drink a day, and men to two drinks a day. Yet, labels of alcoholic beverages provide no information that offers that advice or allows consumers to know how many "standard drinks" they are consuming.

<sup>&</sup>lt;sup>5</sup> TTB should work with FDA to require that the requested label refinements also apply to alcoholic beverages regulated by FDA.

# **Consumers Need Additional Information Regarding the Alcohol Content of Alcoholic Beverages**

The current regulatory requirement that labels of certain alcoholic beverages provide the percent alcohol by volume is inadequate. A statement that a bottle of wine is 12% alcohol by volume, or that a distilled spirit is 80 proof (optional), does not provide meaningful information to most consumers. At best, such a statement gives the consumer a general idea of how "strong" or "concentrated" the labeled beverage is in relation to certain other alcoholic beverages that disclose the percentage or proof level. Even that requires that the consumer possess knowledge not provided on the label. Consumers of alcoholic beverages are forced to guess how much alcohol they are consuming. Americans are generally unaware that standard servings or drinks of beer, wine, and a shot of distilled spirits contain the same amount of alcohol. The growing popularity of new, non-standard types of alcoholic beverages (*e.g.*, lite beers, ice beers, malt liquors, hard lemonades, hard colas, wine coolers, other ready to drink "alcopops," fortified wines, and "zippers [ready-to-drink liquor shots]," makes it even more difficult for consumers to accurately estimate their alcohol consumption.

Not only is current percent alcohol information inadequate, it is also arguably misleading in violation of 27 U.S.C. § 205(e)(4). Currently, beers are not required to list alcohol content on their labels. Such labeling is permissive. In some states, however, beer labels list alcohol content as a percentage of alcohol by weight, making beer appear deceptively less intoxicating than wine and spirits. Given the very different serving sizes for beer, wine, and spirits, percent alcohol content labeling alone can create a very misleading impression.

### Information on Serving Size and Servings per Container would Help Consumers Gauge Alcohol Intake

Consumers need to be able to look at the label of an alcoholic beverage and quickly determine the size (in ounces) of a serving and the number of servings per container, based on alcohol content. Consistent with the *U.S. Dietary Guidelines*, a serving should be defined as 12 ounces of beer, 5 ounces of wine, and 1.5 ounces of 80-proof distilled spirits. For alcoholic beverages that do not fit into one of those standard categories, a serving should be defined as an amount of fluid containing approximately 0.5 ounce of ethyl alcohol. For example, a malt-liquor product containing 8% alcohol by volume might have a serving size of seven (7) ounces, and a 12-ounce container of the product would be labeled as containing 1 3/4 servings. Serving size designations would be rounded to the nearest 1/4 drink.

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<sup>&</sup>lt;sup>6</sup> As previously noted, malt beverage labels (including all beer labels) are not required to state alcohol content at all.

<sup>&</sup>lt;sup>7</sup> The marketing of flavored malt beverages by distilled spirits manufacturers under their brand names has also confused consumers regarding the alcohol content of these products. Shelly Branch, "About What Is in Malt Beverages," *The Wall Street Journal*, April 9, 2002, p. B4 ("William Perociello, an analyst with Morgan Stanley.... said his research found that ambiguity about what is in the bottles was a point of confusion among consumers and may have helped boost sales of these 'malternatives,' as the drinks are known.").

In addition to providing the amount of alcohol per serving (0.5 ounce), labels of alcoholic beverages should include a statement of the number of drinks (to the nearest one-quarter) in the container. This statement should be accompanied by a consistent graphic, such as a beer mug or glass of wine, to alert consumers to the statement. That would enable a consumer to quickly know how many drinks the beverage container in his or her hand holds. That information would be especially helpful to younger adult consumers who generally do not know the alcohol content of beer, wine, and spirits.<sup>8</sup>

That combination of information about a beverage's alcohol content and serving size is important for a number of reasons. First, it would help consumers who choose to drink make responsible decisions about drinking by informing them, in understandable terms, how much alcohol and how many drinks they are consuming. That information would be useful on all products, but would be especially useful on labels of non-standard alcoholic beverages (*e.g.*, malt liquors, fortified wines, hard lemonades) where the consumer may not have a clear idea how the alcohol content of the product relates to the alcohol content of more familiar alcoholic beverages. By helping consumers make responsible drinking decisions, we hope that information may help reduce alcohol abuse and drunk driving.

The "Alcohol Facts" label should also include the *U.S. Dietary Guidelines*' definition of moderate drinking: no more than 2 drinks per day for men, 1 for women. Label information stating the number of drinks per container would also help consumers who drink to follow those recommendations. Excessive consumption of alcohol produces a range of serious adverse health effects, including liver disease, acute pancreatitis, cardiomyopathy, reproductive disorders, diabetes, nutritional disorders, and some cancers. At the same time, *moderate* alcohol consumption may have a protective effect against coronary heart disease for some consumers. Those consumers who wish to take advantage of the health benefits of moderate alcohol consumption while avoiding the harm of excessive consumption should have clear information about the amount of alcohol per serving and the number of drinks per container so that they can measure their intake and ensure that they remain within the daily intake limits recommended by the *Dietary Guidelines*. Given what we know today about the risks and potential benefits of

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<sup>&</sup>lt;sup>8</sup> Researchers in one study found that a substantial proportion of young adults either overestimated or underestimated the alcohol content of beer, wine, and spirits; none of the study subjects reported correct alcohol content values for all of the beverage types. Martin CS, Liepman MR, Nirenberg TD, Young CM. Young adults' knowledge of the strength of different alcoholic beverages. *J Drug Educ* 1991; 21(2): 149-57.

<sup>&</sup>lt;sup>9</sup> "Drinking in moderation may lower the risk for coronary heart disease, mainly among men over age 45 and women over age 55." *Dietary Guidelines*, p. 45. *See also*, Yang T, Doherty T, Wong N, et al. Alcohol consumption, coronary calcium, and coronary heart disease events. *Am J Cardiol* 1999;84:802-806; Rimm EB, Williams P, Fosher K, et al. Moderate alcohol intake and lower risk of coronary heart disease: meta-analysis of effects on lipids and haemostatic factors. *British Medical Journal* 1999;319:1523-1528; Mukamal K et al., Prior alcohol consumption and mortality following acute myocardial infarction. *JAMA* 2001;285:1965-1970.

alcohol at different levels of intake, it is very important that consumers be able to know precisely how many drinks they are consuming.

### **Consumers Do Not Know The Calorie Content of Alcoholic Beverages**

In September, 2003, the Center for Science in the Public Interest commissioned Global Strategies, Inc. to conduct a nationally representative poll of 550 Americans 18 years and older. That poll (a portion of which is attached as Appendix D) provides important insights into Americans' knowledge and attitudes regarding the labeling of alcoholic beverages. The principle findings include:

- 1. Only 10% of respondents correctly identified the approximate number of calories in a regular beer.
- 2. 58% either didn't know (46%) or thought that a beer has fewer calories than it actually has (12%).
- 3. 79% either didn't know (47%) the calorie content of flavored malt beverages ["alcopops"] or thought they have fewer calories than they actually have (32%).
- 4. 41% incorrectly thought that alcopops (flavored malt beverages) have the same number or fewer calories than beer.

### **Consumers Want to Know the Calorie Content of Alcoholic Beverages**

Most alcoholic-beverage labels contain no information whatsoever about the calorie content of the product. Consumers are forced to guess how many calories an alcoholic beverage contains. In a society plagued by obesity, a product's calorie content is information that should, and often does, affect consumers' purchasing decisions, and therefore relates to a product's "quality" under 27 U.S.C. § 205(e)(2). Though many drinkers wish it were not the case, alcoholic beverages provide calories. Those calories may contribute to weight gain if consumed as part of a diet that provides more calories than a consumer expends. In addition,

<sup>&</sup>lt;sup>10</sup> There are two exceptions to this rule. Light beers make a nutrition claim and are required to provide an "average analysis statement" declaring calories, carbohydrates, protein, and fat content per 12 fluid ounce serving. BATF Ruling 80-3. In addition, wines and hard ciders containing less than 7 percent alcohol by volume are regulated by FDA and therefore must bear a Nutrition Facts panel.

<sup>&</sup>lt;sup>11</sup> U.S. Department of Agriculture Handbook No. 74 provides a specific food factor of 7.07 calories per gram of alcohol. This compares to 4 calories per gram for carbohydrate and protein, and 9 calories per gram for fat. Thus, the wine cooler in Attachment C declares 160 calories per 8 fluid ounces, more calories than a leading brand of cola which has 140 calories per 12 fluid ounces.

<sup>&</sup>lt;sup>12</sup> "Weight Management, State of the Science and Opportunities for Military Programs," Subcommittee on Military Weight Management... Food and Nutrition Board, Institute of Medicine, pp. 3-16 (2003).

individuals who consume too many calories in the form of alcohol are at risk of malnutrition, because they may be substituting alcohol for more nutritious foods.<sup>13</sup>

Alcoholic-beverage labels should be required to declare the number of calories per serving. Providing this information would help consumers watch their calories and adhere to the *Dietary Guidelines*' recommendation to "aim for a healthy weight." It may also make heavy drinkers more aware of how much of their caloric intake is derived from alcoholic beverages.

Providing calorie information on labels of alcoholic beverages, as on foods and non-alcoholic beverages, is all the more important today, when obesity has become a national epidemic, contributing to an enormous health burden of heart disease, stroke, diabetes, cancer and other diseases.

### **Consumers Need Additional Information on Ingredients in Alcoholic Beverages**

Current TTB regulations require that a handful of ingredients be declared on labels of alcoholic beverages. For example, the presence of sulfites or sulfiting agents must be indicated on labels of all alcoholic beverages, and the artificial color FD&C Yellow No. 5 must be declared if present in a malt beverage or distilled spirits. However, there is no requirement that other ingredients, including other potential allergens such as dairy, eggs, gluten, or nuts, be declared on the label.

Almost all foods and dietary supplements are required to list nearly all ingredients used to make a product.<sup>15</sup> That should also be true for alcoholic beverages. It is especially important that all of the eight common food allergens identified by the Food and Drug Administration (FDA) be declared on the label.<sup>16</sup> Roughly seven million Americans suffer from food allergies.<sup>17</sup> Those individuals look to a product's ingredients list to see whether the product contains the allergens they must avoid. In addition to sulfites and FD&C Yellow No. 5, alcoholic beverages may contain other common allergens, such as nuts, gluten, milk and eggs. Without ingredient

<sup>&</sup>lt;sup>13</sup> "Heavy drinkers also are at risk of malnutrition because alcohol contains calories that may substitute for those in nutritious foods." *Dietary Guidelines*, p. 45.

<sup>&</sup>lt;sup>14</sup> *Dietary Guidelines*, p. 7.

<sup>&</sup>lt;sup>15</sup> 21 U.S.C. Sec. 343

<sup>&</sup>lt;sup>16</sup> Statement of Policy for Labeling and Preventing Cross-Contact of Common Food Allergens, FDA Compliance Policy Guides Sec. 555.250 (April 19, 2001)

<sup>&</sup>lt;sup>17</sup> Greg Winter, "F.D.A. finds faulty listings of possible food allergens," *The New York Times*, April 3, 2001. The eight common food allergens are peanuts, tree nuts, milk, eggs, wheat, soybeans, fish, and shellfish.

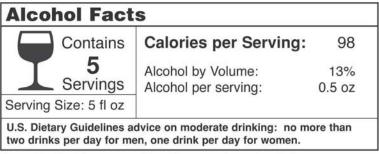
labeling, the presence of these allergens may not be obvious to some allergic consumers.<sup>18</sup> We note that the FDA is paying increasing attention to food allergens and that the European Commission recently proposed a directive to require ingredient labeling of alcoholic beverages sold in the European Union.<sup>19</sup>

Besides the obvious health reasons for labeling ingredients, consumers are entitled to know what they're getting. Ingredient information would assist them in gauging the quality of products. Additionally, even if the FDA deemed an ingredient safe, consumers might have other concerns about ingredients in alcoholic beverages, based on health, safety, or religious reasons.

The declaration of flavors and colors used in alcoholic beverages should be consistent with FDA regulations, but should be printed in upper and lower case letters, with a serif and not "condensed" font . *See* 21 C.F.R. §§ 101.22. Producer concerns about recipe confidentiality and trade secrets should be allayed by following the FDA rules that have been applied to the food industry without controversy for decades.

### Proposed "Alcohol Facts" Label and Ingredient Statement

We propose that all alcoholic-beverage containers bear an "Alcohol Facts" label, such as the following (for a 750 ml bottle of wine):



Ingredients: Grapes, yeast, sulfiting agents, and sorbates.

The words "Alcohol Facts" should be immediately followed by a declaration of the number of standard drinks (servings) per container. A consistent graphic symbol (e.g., a beer mug, wine glass, or shot glass) should appear first, followed by the number of drinks in the container (e.g., "Contains 5 Servings"). This information should be required on labels of all malt beverages, wines, and distilled spirits products regulated by TTB that contain more than ½ of one

<sup>18</sup> The need for ingredient labeling is heightened by the increased marketing and availability of flavored alcoholic beverages, because these products may include ingredients not found in standard alcoholic beverages.

<sup>19</sup> Sebastian Romero Melchor, "EC proposes extending full ingredient labeling to alcoholic drinks," *Food Chemical News*, January 29, 2001.

percent alcohol by volume. Ingredient information should appear on the label immediately below, but segregated from, the "Alcohol Facts" box.

On a container that is 750 ml or larger, "Alcohol Facts" would appear much as nutrition labels appear pursuant to the Nutrition Labeling Education Act (NLEA): enclosed in a box, "Alcohol Facts" in bold letters no less than ¼-inch high; number of servings expressed in a bold number (using fractions where appropriate) to the nearest ¼ serving. All information would appear in easy to read, conspicuous, upper and lower case type face that is consistent with graphics and type-face requirements in the NLEA and its implementing regulations. The statement relating to the U.S. Dietary Guidelines would be in bold upper and lower case characters. On smaller containers, the required information would be of proportional size, as long as it is clear, legible and conspicuous. In formulating precise requirements for label appearance, TTB should follow NLEA standards – for graphics and type size – set out at 21 CFR Sec. 101.9 (d).

## TTB Should Implement its Statutory Mandate to Protect Consumer Health and End Misleading Labeling of Alcoholic Beverages

TTB's statutory mandate, the Federal Alcohol Administration Act, 27 U.S.C. § 201 *et seq.* ("FAA Act") provides a comprehensive scheme for federal regulation of the alcoholic-beverage industry. One of Congress' goals in enacting the FAA Act was to require that alcoholic-beverage manufacturers provide consumers with information that would inform them about the identity and quality of alcoholic beverages. Consequently, Section 205(e)(2) of the Act assigned the Administrator (now the Director of TTB) responsibility to issue regulations for alcoholic beverages "as will provide the consumer with adequate information as to the identity of the products." Information about calorie content, ingredients, serving size, and alcohol content is precisely the kind of helpful information that consumers want and support.

Currently, consumers are largely ignorant about the calories and ingredients in the drinks they consume. Also, they're often confused about the source of the alcohol in some of those drinks (e.g., flavored malt beverages). Because of inconsistent requirements regarding the labeling of alcohol content, they may be unaware of the different "serving sizes" for different drinks, for example, a regular beer versus a malt liquor product. Today's alcoholic-beverage labels help perpetuate this ignorance and can only help fuel the obesity epidemic and other serious health and safety problems related to alcohol consumption.

Regulations under the Federal Alcohol Administration Act (27 CFR §§ 4.39, 5.65, 7.29) prohibit label statements on alcoholic-beverage containers that "irrespective of falsity, directly, **or by ambiguity, omission, or inference**, ... tend[s] to create a misleading impression." (emphasis added). The absence of required alcohol content labeling of beers helps mislead consumers about the products' potential to intoxicate. The labeling of some, but not all, beers with calorie information leaves consumers ignorant about the actual number of calories they are consuming. The labeling of some, but not all, wines with calorie and ingredient information certainly does not inform consumers about the actual content of most of the wine they consume.

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<sup>&</sup>lt;sup>20</sup> 21 CFR Ch 1, Subchapter B -- General Labeling Requirements

The legislative history of Section 205(e)(2) makes it clear that Congress' chief concern was to provide consumers with complete label information about the content of alcoholic beverages. The following statement by the then director of the Federal Alcohol Control Administration is of particular relevance to the purpose of Section 205(e)(2):

Those regulations were intended to insure that the purchaser should get what he thought he was getting, that representations both in labels and in advertising should be honest and straightforward and truthful. They should not be confined, to prohibitions of falsity, but they should also provide for the information of the consumer, that he should be told what was in the bottle, and all the important factors which were of interest to him about what was in the bottle. (emphasis added) Hearings on H.R. 8539 Before the House Comm. On Ways and Means, 74<sup>th</sup> Congress, 1<sup>st</sup> Sess. (1935).

BATF's (now TTB) statutory mandate to protect consumer health by requiring that specific information (ingredients) appear on wine, beer and liquor labels has been recognized by the courts. In *Center for Science in the Public Interest v. Dept. of the Treasury* (C.A.D.C. 1986, 797 F.2d 995, 1000 n. 4, 254 U.S.App.D.C. 328, 333) the court stated that the clear purpose of the FAA Act, 27 U.S.C. §205(e) was to provide consumers with information to allow them to make decisions that might affect their health. Similarly, in *Wawszkiewicz v. Dept of the Treasury*, 480 F. Supp.739 (D.D.C. 1979), *rev'd in part, on other grounds*, 670 F. 2d 296 (D.C. Cir. 1981), the court stated that the FAA Act called for regulatory provisions that would provide adequate information as to the identity and quality of alcoholic beverages, 480 F. Supp. At 745.

The public overwhelmingly supports improved labeling of alcoholic beverages: Polling done by the Global Strategies Group for the Center for Science in the Public Interest [see Appendix D] found that 65% *strongly* favor labeling of calorie content (89% overall support); 66% *strongly* support ingredient labeling (91% overall support); 62% *strongly* back serving size information on labels (84% overall support), and 77% *strongly* support alcohol content labeling of alcoholic beverages (94% overall support).

#### Conclusion

Current labeling requirements for alcoholic beverages are outdated. They do not reflect current scientific knowledge about health and safety matters or consumer expectations regarding what information is necessary to help consumers make informed decisions about alcohol consumption. The current labeling requirements for alcoholic beverages are also inconsistent. There is no rationale that can explain why only certain products must declare alcohol content.

Accordingly, the Petitioners request that the TTB require that labels of alcoholic beverages be required to include an "Alcohol Facts" statement and other information, as described above.

Respectfully submitted,

Linda F. Golodner President National Consumers League 1701 K Street, NW, Suite 1200 Washington, D.C. 20006 202-835-3323 George A. Hacker Director, Alcohol Policies Project Center for Science in the Public Interest 1875 Connecticut Avenue, NW, Suite 300 Washington, D.C. 20009 202-332-9110

On behalf of the following individuals and organizations: (Appendices A and B)

### Appendix A

Alcohol & Drug Abuse Prevention Association of Ohio

Alcohol-Drug Information Center, Indiana University Bloomington

Alcohol Policy Network

Alcohol Research Information Service (ARIS)

Alcohol/Drug Council of North Carolina

American College of Nurse-Midwives

American School Health Association

American Society of Addiction Medicine (National Office)

American Society of Addiction Medicine - Georgia

American Society of Addiction Medicine - Michigan

Binghamton University Alcohol and Other Drug Program

Blue Sky Strategic Group

Bungalow Club Online - AA Newsletter

Center for Behavioral Epidemiology and Community Health, San Diego State University

Center for Communications, Health & the Environment (CECHE)

Chester County Commission on Alcohol & Drug Abuse

Citizens' Outcry

CommPre - A Program of Horizon Services Inc.

Community Partnership of the Ozarks

Consumer Federation of America

Council on Substance Abuse-NCADD

DC Community Prevention Partnership, Inc.

**Dole Nutrition Institute** 

Drug Abuse Comprehensive Coordinating Office, Inc.

Drug & Alcohol Svc Providers Organization of PA

Duluth School District #709 Denfield High School

FACE-Truth & Clarity on Alcohol

Faces and Voices of Recovery

General Board of Church & Society of the United Methodist Church

Greenville Family Partnerships (GFP)

Greenville Safe Communities Drug Free Alliance (GSCDFA)

**Hastings College BACCHUS** 

Illinois Alcoholism and Drug Dependence Association

Join Together

Louisiana Highway Safety Commission

Maine Association of Prevention Programs

Maine Association of Substance Abuse Problems

Max A. Schneider, M.D., Inc. Education Division

Michigan Interfaith Council on Alcohol Problems

Montana Food Bank Network

National Association for Children of Alcoholics

National Association of Black Substance Abuse Workers

National Association of Pediatric Nurse Practitioners

National Council on Alcoholism and Drug Dependence of the San Fernando Valley

National Crime Prevention Council

National Institute on Media and the Family

National Latino Council on Alcohol and Tobacco Prevention

National Woman's Christian Temperance Union

New Jersey Governor's Council on Alcoholism & Drug Abuse

North City Prevention Coalition

Office of Substance Abuse Prevention

Phase: Piggy Back, Inc.

Per Serving

Red Ribbon Works (RRW)

RID-USA Inc. (Remove Intoxicated Drivers)

San Antonio Fighting Back

Security On Campus, Inc.

Shape Up America!

Sober Living Network Inc.

Somerset Council on Alcoholism & Drug Dependency

STEPS at Liberty Center

Substance Abuse Prevention Services of the Carolinas, Inc.

The Arc of the District of Columbia, Inc.

The Salvation Army National Headquarters

The Trauma Foundation California Alcohol Policy Reform Initiative

Walk & Roll Berkeley

Webb St Blockwatch

### Appendix B

Jeanine Atkinson, Director, Vanderbilt University Alcohol, Tobacco & Other Drug Prevention Kenneth Bart, Dean/Director, San Diego State University Graduate School of Public Health Martin Colucci, York College – CUNY Division for Student Development/Counseling Bernard Goldstein, Dean, University of Pittsburgh Graduate School of Public Health Suzanne Hobbs, Director, University of North Carolina at Chapel Hill, Department of Health and Administration

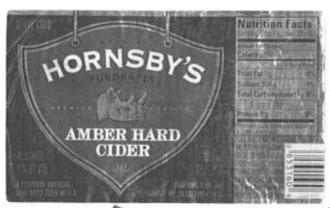
William L. Roper, Dean, University of North Carolina at Chapel Hill School of Public Health Linda Rosenstock, Dean, University of California, Los Angeles, Center for Health Sciences School of Public Health

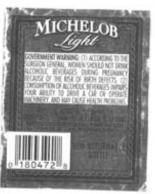
Richard Scribner, Associate Professor, Department of Public Health & Preventive Medicine, Louisiana State University Medical School

## Appendix C











### **Appendix D**

### **Public Attitudes on Consumer Labeling of Alcoholic Beverages**

This summary highlights findings of a census-balanced, nationally representative telephone study conducted in late September, 2003 among 600 Americans ages 18 years and older. This study of public attitudes on the labeling of alcoholic beverages was conducted by Global Strategy Group (GSG), an independent, Washington, D.C.-based polling and market research firm, in late September 2003.

RESPONDENTS READ: Currently labels on some alcoholic beverages are not required to provide consumer information, such as alcohol content, serving size, ingredients and calorie content. I am going to read a list of things that could be included on labels of alcoholic cans and bottles. Please tell me if you would strongly support, somewhat support, somewhat oppose or strongly oppose requiring producers to include each on the labels of alcoholic beverages.

Level of Support for Labeling on Alcoholic Beverages  1st #: % STRONGLY SUPPORT  2nd #: % SUPPORT (strongly + somewhat)	ALL %	M %	F %	18-29 %	M 18-29 %	F 18-29 %	DRINK %
Serving size	<b>62</b> /84	<b>54</b> /74	<b>70</b> /94	<b>56</b> /86	<b>53</b> /78	<b>58</b> /94	<b>64</b> /85
Calorie content	<b>65</b> /89	<b>61</b> /82	<b>69</b> /95	<b>59</b> /90	<b>55</b> /88	<b>63</b> /92	<b>68</b> /88
Alcohol content	<b>77</b> /94	<b>73</b> /93	<b>82</b> /95	<b>78</b> /92	<b>75</b> /89	<b>80</b> /94	<b>77</b> /96
Ingredients	<b>66</b> /91	<b>57</b> /87	<b>75</b> /95	<b>68</b> /86	<b>65</b> /81	<b>71</b> /92	<b>69</b> /91